Business Services

AP 6340 BIDS AND CONTRACTS

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- Public Contract Code Sections 20103.7, 20112, 20650 et seq., and 22000 et
- 5 seq.;
- 6 Labor Code Sections 1770 et seq.;
- 7 Government Code Section 53060;
- 8 ACCJC Accreditation Standard III.D.16;
- 9 2 Code of Federal Regulations Part 200.318
- 10 Cerritos Community College District California Uniform Public Construction Cost
- 11 Accounting Act (CUPCCAA) Manual
- 12 The President/Superintendent delegates the authority to the Vice President of Business
- 13 Services to manage the District's processes for procuring bids and securing contracts.

14 Overview

- The Vice President of Business Services or his/her designee shall be responsible for the
- 16 coordination of the planning and programming of new construction, District-initiated new
- construction, additions to existing plants, alterations, leasing of facilities, and repairs of
- 18 existing plants, buildings, and grounds.
- 19 The Vice President of Business Services or his/her designee shall be responsible for the
- 20 coordination of the preparation of drawings and specifications for new buildings, leased
- 21 facilities, additions, major alterations, and improvements to buildings and grounds
- together with estimates of costs, as appropriate.
- 23 When applicable, the working drawings, specifications, and revised cost estimates, if any,
- 24 will be submitted for approval to the California Community Colleges Chancellor's Office
- 25 and the State Department of General Services as required by statute in the name of the
- 26 Board of Trustees.
- 27 The letting of contracts for construction shall comply with procedures of the District
- 28 regarding contracts that exceed the statutory minimums for competitive bidding. Such
- 29 contracts for construction shall be submitted to the Board of Trustees for approval and
- 30 authorization.

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General Bidding Dollar Limits

- In general, contracts exceeding specified dollar amounts (as set out in the Public Contract
- Code) require documented bids. The specified dollar limits vary by type of contract (e.g.
- 34 goods, equipment, services, or construction). In addition, certain types of contracts are

exceptions to these general rules on bid processes (e.g., certain electronic systems, personal services, energy saving products).

Bids shall be secured as may be necessary to obtain the lowest possible prices (or "best value", as applicable) as follows:

- Purchase of goods, equipment, or services in excess of the limits set out in the Public Contract Code, Section 20651(d) shall require formal advertised bids. Current Code specifies \$95,200.00 as the bid threshold (as of January 2020). The bid minimums are annually readjusted by the Board of Governors as required by Public Contract Code, Section 20651(d); The current bid minimum shall be maintained on file with the District and made available upon request.
- Construction contracts shall be let in accordance with Public Contract Code Section 22030 et seq., as follows:
 - Projects of \$60,000 or less may be performed by force account, negotiated contract, or purchase order
 - Projects of \$200,000 or less may be let to contract by "informal bidding procedures" as established in the Act
 - Projects of more than \$200,000 remain subject to standard formal bidding procedures

In securing bids or quotations, the District will avoid acquisition of unnecessary or duplicative items. Contracts involving expenditures that require formal competitive bidding require approval by the Board of Trustees prior to award of contract.

Contracts that do not require formal competitive bidding shall be ratified by the Board of Trustees no less than every 60 days or as required by law.

Small Business and Disabled Veteran Business Enterprise Procurement and Contracting

In accordance with applicable legal codes, statutes, and regulations, the Vice President of Business Services or his/her designee may procure goods, services, or information technology that has an estimated value greater than \$5,000, but less than \$250,000, to a certified small business, including microbusiness, or to a disabled veteran business enterprise, if the District obtains price quotations from two or more certified small businesses, including microbusinesses, or from two or more disabled veteran business enterprises, subject to the following:

- The District shall determine that the procurement is between \$5,000 and \$250,000 either through an independent cost estimate, market place pricing, historical averages, or other reasonable means.
- Award of contract shall be made to the lowest responsible certified small business (SB), including microbusiness, or disabled veteran business enterprise (DVBE) who substantially meets the requirements of the specifications
- Prior to award of contract the District shall verify SB/DVBE status through the Department of General Services (DGS) Office of Small Business & Disabled Veteran Business Enterprise Services or other means to verify verify SB/DVBE status through the Department of General Services (DGS) Office of Small Business & Disabled Veteran Business Enterprise Services status.

- If any change or alteration of a contract awarded pursuant to this provision exceeds \$250,000, then the Board of Trustees, by adoption of a resolution by majority vote, may authorize proceeding with the performance of the change or alteration.
 - The procurement shall be ratified by the Board of Trustees no less than every 60 days or as required by law.

Bid Specifications

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- 86 Bid specifications shall include a definite, complete statement of what is required and,
- 87 insofar as practical, shall include pertinent details of size, composition, construction,
- 88 and/or texture of what is specified and minimum standards of efficiency, durability, and/or
- 89 utility required of what is specified.

90 Notice Calling for Formal Advertised Bids

- The District shall advertise in a manner consistent with applicable legal codes, statutes,
- 92 and regulations. At the district's discretion, the District may accept a bid that was
- 93 submitted either electronically or on paper.
- 94 Bid and contract forms shall be prepared and maintained by the Office of Business
- 95 Services or designated department. All applicable statutory provisions and Board Policies
- shall be observed in preparation of the forms.
- 97 The Vice President of Business Services or his/her designee shall be responsible for
- insuring that the bid specifications are sufficiently broad to encourage and promote open
- 99 competitive bidding.
- All bid notices for work to be done shall contain an affirmative statement requiring
- compliance with California Labor Code, Sections 1775 and 1776 governing payment of
- prevailing wages and California Labor Code, Section 1777.5 governing employment of
- 103 apprentices. All bid submissions shall contain all documents necessary to assure
- 104 compliance with these California Labor Code Sections. Failure to provide such
- documentation shall cause any such bid to be deemed incomplete.
- 106 When required or determined to be appropriate, bids shall be accompanied by a cash
- payment, certified or cashier's check, or bid bond, in the amount specified in the bid form,
- as a guarantee that the bidder will enter into contract and furnish the required contract
- bonds. When no longer required for the protection of the District, any certified or cashier's
- check received shall be returned to the respective bidder.
- 111 The Office of Business Services or designated department shall make available to the
- prospective bidders bid forms with sets of specifications and drawings and shall provide
- a convenient place where bidders, subcontractors, and materiel personnel may examine
- the specifications and drawings. Availability of bid forms with sets of specifications and
- 115 drawings may be electronic.

- The Office of Business Services or designated department shall provide an electronic
- copy of the plans and specifications and other contract documents to a contractor plan
- room service at no charge upon request from that contractor plan room.
- When permitted, a deposit for sets of plans and specifications may be required and may
- be refunded when such documents are returned and shall be at the sole discretion of the
- 121 District.

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Awarding of Bids and Contracts

- The awarding of bids and contracts shall be in accordance with applicable legal codes, statutes, and regulations subject to the following conditions:
 - Any and all bids and contract proposals may be rejected by the District.
 - All formal bids shall be opened publicly and bidder shall be given the opportunity to make record of the bids received. Public openings may be by an electronic means.
 - Bid and contract award recommendations to the Board of Trustees shall show a tabulation of the bids received in reasonable detail.
 - Selection and Award to Lowest Responsible Bidder:
 - Bid and contract awards shall be made to the lowest responsible bidder substantially meeting the requirements of the specifications.
 - Selection and Award Based on Best Value
 - o For the purposes of bid evaluation and selection when the District determines that it can expect long-term savings through the use of life-cycle cost methodology, the use of more sustainable goods and materials, and reduced administrative costs, the District may provide for the selection of the lowest responsible bidder on the basis of best value in accordance with applicable legal codes, statutes, and regulations.
 - "Best value" means the most advantageous balance of price, quality, service, performance, and other elements, as defined by the District, achieved through methods in accordance with this section and determined by objective performance criteria that may include price, features, long-term functionality, life-cycle costs, overall sustainability, and required services.
 - The District will consider all of the following in a best value selection and award:
 - Price and service level proposals that reduce the District's overall operating costs, including end-of-life expenditures and impact.
 - Equipment, services, supplies, and materials standards that support the District's strategic acquisition and management program direction.
 - A procedure for protest and resolution in the request for proposal.
 - The District may also consider any of the following in a best value selection and award:
 - The total cost to of its purchase, use, and consumption of equipment, supplies, and materials.
 - The operational cost or benefit incurred by the District.

- The added value to the District, as defined in the request for proposal, of vendor-added services.
 - The quality and effectiveness of equipment, supplies, materials, and services.
 - The reliability of delivery and installation schedules.
 - The terms and conditions of product warranties and vendor quarantees.
 - The financial stability of the vendor.

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- The vendor's quality assurance program.
- The vendor's experience with the provisions of equipment, supplies, materials, and services within the institutional marketplace.
- The consistency of the vendor's proposed equipment, supplies, materials, and services with the District's overall supplies and materials procurement program.
- The economic benefits to the local community, including, but not limited to, job creation and retention.
- The environmental benefits to the local community.
- The District will award a contract to the lowest responsible bidder, whose proposal offers the best value to the District based solely on the criterial set forth in the request for proposal. The District shall document its determination in writing.
- The District shall issue a written notice of intent to award supporting its contract award and stating in detail the basis of the award. The notice of the intent to award and the contract file must be sufficient to satisfy an external audit.
- The District shall publicly announce its award, identifying the bidder to which the award is made, the price proposal of the contractor awarded the contract, and the overall combined rating on the request for proposal evaluation factors. The announcement shall also include the ranking of the contractor awarded the contract in relation to all other responsive bidders and their respective price proposals and summary of the rationale for the contract award.
- The District shall ensure that all businesses have a fair and equitable opportunity to compete for, and participate in, district contracts and shall also ensure that discrimination on the basis of sex, race, color, religion, ancestry, national origin, ethnic group identification, age, mental disability, physical disability, medical condition, genetic information, marital status, or sexual orientation, does not occur in the award and performance of contracts.

Purchase without Advertising for Bids

The Vice President of Business Services or his/her designee is authorized to make purchases from firms holding any California public agency contracts without calling for bids where it appears advantageous to do so and when and where provided by law. The procurement shall be ratified by the Board of Trustees no less than every 60 days or as required by law.

The Vice President of Business Services or his/her designee may, without calling for bids, make purchases through the Cooperative Purchasing Programs. The procurement shall be ratified by the Board of Trustees no less than every 60 days or as required by law.

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The Vice President of Business Services or his/her designee may, without calling for bids, make piggy-back purchases on other public agency contracts when and where provided by law. The procurement shall be ratified by the Board of Trustees no less than every 60 days or as required by law.

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Further, the District may purchase materials, equipment, supplies, or services under the same conditions as those specified in a contract lawfully awarded by the University of California (UC) or the California State University (CSU) without calling for bids. The procurement shall be ratified by the Board of Trustees no less than every 60 days or as required by law.

218 Duration of Continuing Contracts for Services and Supplies

- Continuing contracts for work or services furnished to the District are not to exceed five
- years. Contracts for materials and supplies are not to exceed three years.

221 Emergency Repair Contracts without Bid

- 222 When emergency repairs or alterations are necessary to continue existing classes or to
- 223 avoid danger of life or property, the Vice President of Business Services or his/her
- designee may make a contract on behalf of the District for labor, materials, and supplies
- without advertising for or inviting bids, subject to ratification by the Board of Trustees and approval by the Los Angeles County Office of Education (LACOE). Specific resolutions
- declaring the emergency are required from the District Board of Trustees as well as
- approval by the Los Angeles County Office of Education (LACOE).

229 Unlawful to Split Bids

- 230 It shall be unlawful to split or separate into smaller work orders or projects any project for
- the purpose of evading the provisions of the Public Contract Code requiring work to be
- 232 done by contract after competitive bidding.

Record Retention

- The District will retain records sufficient to detail the history of procurement. These
- records include: rationale for the method of procurement, selection of contract type,
- contractor selection and rejection, and the basis for the contract price.

Prequalification of Bidders

- 238 (Public Contract Code, Section 20651.5)
- Each contractor wishing to bid as a prime contractor for projects at Cerritos College must
- 240 fully complete the District's required questionnaire and provide all materials requested
- 241 herein. The contractor's pre-qualification status will remain current for 12 months from
- the notice of qualification, and its public works rating, or financial rating may be updated
- 243 at any time. The contractor will receive advance notice from the District of upcoming

- projects for which it has been deemed prequalified to bid and may choose to bid any or
- all of the projects for which it is prequalified.
- 246 Answers to questions contained in the questionnaire and Financial Statement are
- 247 required, including a complete statement of prospective bidder's financial ability and
- 248 experience in performing public works. These documents will be the basis of rating
- 249 bidders in respect to the size and scope of contracts upon which each bidder is qualified
- 250 to bid. The District reserves the right to check other sources available.
- In addition to disqualification for failure to meet the District's criteria, a contractor may be
- 252 automatically disqualified for any one of the following: (1) omission of requested
- information; (2) falsification of information; (3) excessive stop notices and/or prevailing
- wage violations; (4) debarment from the Division of Labor Standards Enforcement; (5)
- 255 payment of liquidated damages within the last five years; (6) declaration or filing of
- bankruptcy or placement in receivership within the last five years; (7) involved in any
- 257 litigation (whether in court or arbitration) with the District within the last ten years; and (8)
- 258 any other reasons as established in the Formal Bid Prequalification Package.
- The questionnaire responses and financial statements are not public records and are not
- open to public inspection. All information provided will be kept confidential to the extent
- permitted by law. The District reserves the right to reject any and all pregualification
- 262 questionnaires and to waive any non-material irregularities in the information contained
- 263 therein.

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- Each questionnaire must be signed under penalty of perjury by an individual who has the
- legal authority to bind the contractor on whose behalf that person is signing. If any
- 266 information provided by a contractor becomes inaccurate, the contractor must
- immediately notify the awarding body and provide updated accurate information in writing
- and under penalty of perjury.
- In addition, each contractor wishing to bid must mail or deliver the questionnaire along with the following):
- Reviewed or Audited Financial Statement per the District's prequalification instructions to contractors
- Letter of Bondability,
- Certificate of Insurance issued to the District.
- Accountant's Release Letter, and
- Letter of Credit (optional).
- 277 Further, prospective bidders shall be required to:
 - Submit as the prime contractor (or prequalified subcontractor as required in the Formal Bid Prequalification Package and bid and contract documents);
 - Be appropriately licensed, insured, and bondable;
- Have an audited or reviewed financial statement, (as appropriate), that is less than
 14 months old;

- Completed at least two public works building projects within the last five years, or as otherwise required in the Formal Bid Prequalification Package and bid and contract documents (Public Works is defined as facilities built for government agencies including school districts, special districts, local, county, state and federal agencies requiring prevailing wage rates paid to workers); and
 - Be eligible to bid a Public Works Contract as per Section 1777.1 of the Labor Code.

Alternate Bidding Procedure

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- To comply with the Public Contract Code, whenever the District is required to formally bid a project and additive or deductive items are included in the bid form, the Notice of Contractors Calling for Bids shall specify one of the four methods described below which the District will use to determine the lowest bid. In the absence of such a specification, the lowest bid shall be the lowest bid price on the base bid without consideration of the prices on the additive or deductive items.
- 296 Methods for Determining The Lowest Bid
- If alternate bids are called for, the Notice to Contractors Calling for Bids shall specify which one of the following methods will be used to determine the lowest bid.
 - a. The lowest bid shall be the lowest bid price on the base bid without consideration of the prices on the additive or deductive items;
 - The lowest bid shall be the lowest total bid prices on the base bid and those additive or deductive items that are specifically identified in the Notice To Contractors Calling For Bids as being used for the purpose of determining the lowest bid price;
 - c. The lowest bid shall be the lowest total of the bid prices on the base bid and those additive or deductive items taken in order form the specifically identified list of those items, depending upon available funds as identified in the Notice To Contractors Calling For Bids; or
 - d. The lowest bid shall be determined in a manner that prevents any information that would identify any of the bidders from being revealed to the District before the ranking of all bidders from lowest to highest has been determined.
- In the event the District selects method (d) above, the procedure set forth below shall be followed:
- Designated Employee The Director of Purchasing and Contract Administration or his/her designee shall designate an employee to perform the clerical functions described
- hereinafter. Said designated employee shall not be involved or participate in the decision-
- making process of determining the low apparent bidder based upon the base bid and
- 318 selected additive and/or deductive alternate bids.
- Receipt of Bids The following procedure shall be followed by the designated employee when receiving bids:
 - As each bid is received, the designated employee shall write an assigned number on the front top right corner of the bid envelope and inform the bidder of his/her assigned number.

- As the designated employee opens each bid, the assigned number shall be written
 in the top right-hand corner of the page(s) of the Bid Form that contain the bid
 amount.
 - After all bids have been opened, the designated employee shall read each bid by assigned number, without reference to the name of the bidder.
 - After reading all bids, the designated employee shall either (1) prepare a separate tabulation of each bid, to include only the assigned number and amounts of the base bid and all alternate bids, or (2) photocopy the page(s) of each Bid Form which include the base bid and alternate bid amounts, and excise any reference to the name of such bidder.
 - The designated employee shall re-insert the original Bid Forms into the corresponding bid envelopes and shall retain custody of the bid envelopes in a secure area at the District until the low apparent bidder has been determined.
 - Once the bid opening has been completed, the designated employee shall give to the Director of Purchasing and Contract Administration or his/her designee either the bid tabulation or the photocopied pages from the Bid Form containing the base bid and alternate bid amounts.

Bid Protests

 Any bid protest by any bidder regarding any other bid received must be submitted in writing to the District's Purchasing Department, Director of Purchasing and Contract Administration before 4:30 p.m. within three (3) business days following bid opening, provided that each and all of the following are complied with:

- a. Only a bidder who has actually submitted a bid, and who could be awarded a contract if the bid protest is upheld, is eligible to submit a bid protest. Subcontractors are not eligible to submit bid protests. A bidder may not rely on the bid protest submitted by another bidder.
- b. The written bid protest shall set forth, in detail, all grounds for the bid protest, including, without limitation, all facts, supporting documentation, legal authorities, and argument in support of the grounds for the bid protest. Any matters not set forth in the written bid protest shall be deemed waived. All factual contentions must be supported by competent, admissible and creditable evidence. Any bid protest not conforming with the foregoing shall be rejected by the District as invalid. Materials or information submitted after the bid protest deadline will not be considered.
- c. The bidder's protest must refer to the specific portions of all documents that form the basis for the protest.
- d. The bidder's protest must include the legal name, address, and license number of the company submitting the bid protest, as well as the telephone number, fax number, and email address of the person representing the protesting party.

e. The party filing the protest must concurrently transmit a copy of the protest and any attached documentation to all other parties with a direct financial interest that may be adversely affected by the outcome of the bidder's protest. Such parties shall include all other bidders or proposers who appear to have a reasonable prospect of receiving an award of contract depending upon the outcome of the protest.

- f. Provided that a bid protest is filed in strict conformity with the foregoing, the Director of Purchasing and Contract Administration or designee shall review and evaluate the basis of the bid protest. The Director of Purchasing and Contract Administration or designee shall provide the bidder submitting the bid protest with a written statement concurring with or denying the bid protest.
- g. A bidder may appeal the decision of the Director of Purchasing and Contract Administration or designee to the Vice President of Business Services within three (3) business days of notification thereof. The bidder's appeal shall conform to the requirements as noted in Items a through e above. Any appeal not conforming with the foregoing shall be rejected by the District as invalid.
- h. Provided that a bidder's appeal to the District's decision is filed in strict conformity with the foregoing, the Vice President of Business Services shall review and evaluate the basis for the bidder's appeal. The Vice President of Business Services shall provide the bidder submitting the appeal a written statement concurring with or rescinding the District's determination of the bidder's bid protest, which shall be a final determination of the District.
- i. The procedure and time limits set forth in this procedure are mandatory and are each bidder's sole and exclusive remedy in the event of bid protest. Failure to comply with these procedures shall constitute a waiver of any right to further pursue a bid protest, including filing a Government Code claim or legal proceedings.
- j. The rendition of written statements by the District to adopt, modify, or reject the disposition of the bid protest or appeals reflected in such written statements shall be the expressed conditions precedent to the District of any legal or equitable proceedings relative to the bidding process, the District's award of a contract, the District's disposition of any bid protest, or the District's decision to reject all bids. In the event that any such legal or equitable proceedings are instituted and the District is named as a party thereto, the prevailing party(ies) shall recover from the other party(ies), as costs, all attorneys' fees and costs incurred in connection with any such proceeding, including any appeal arising therefrom.

Adoption of Standards for Materials, Products, Things, and Services for Use in Public Works of Improvement

From time to time the Cerritos Community College District lets contracts for the construction, alteration, or repair of public works of improvement and, in connection

- 414 therewith, drafts or causes to be drafted specifications for bids for such construction,
- alteration, or repair of public works of improvement.
- Public Contract Code, Section 3400 (b)(2) provides that such specifications shall not call
- for a designated material, product, thing, or service by specific brand or trade name unless
- 418 the specification is followed by the words "or equal" so that bidders may furnish any equal
- 419 material, product, thing, or service, except when the awarding authority, or its designee,
- makes a finding that is described in the invitation for bids or request for proposals that a
- 421 particular material, product, thing, or service is designated by specific brand or trade
- name in order to match other products in use on a particular public improvement either
- 423 completed or in the course of completion.
- District staff determines that it is necessary to adopt standards for materials, products,
- 425 things, and services for use in public works of improvement, to promote the integrity,
- 426 functionality, operation, maintenance, and/or use of existing systems and/or structures
- 427 which constitute all or part of a particular public improvement either completed or in the
- 428 course of completion by the District.
- 429 In order to promote the integrity, functionality, operation, maintenance, and/or use of
- 430 existing systems and/or structures which constitute all or part of a particular public
- improvement either completed or in the course of completion by the Cerritos Community
- College District, the Board of Trustees finds it necessary and proper that the District adopt
- 433 standards for materials, products, things, and services for use in public works of
- 434 improvement.
- The Board of Trustees designates the President/Superintendent and the Vice President
- 436 of Business Services, or their designee, to collectively and/or individually develop said
- standards and make findings as may be required from time to time and to implement such
- 438 findings with regard to the adoption of standards for materials, products, things, and
- services for use in public works of improvement, and for designation in specifications for
- bids for construction, alteration, or repair of public works of improvement.

441 Potential Exceptions to Bid Rules

- 442 Certain types of contracts are exceptions to these general rules on bid processes. The
- 443 following are some common examples:

Electronic data-processing

- The District may contract with any vendor who has submitted one of the three lowest
- 446 responsible competitive proposals or competitive bids for the purchase or maintenance
- 447 of electronic data-processing systems and equipment, electronic telecommunication
- 448 equipment, supporting software, and related material, goods and services.
- Except as otherwise stated here, bids shall be solicited and contracts shall be awarded
- 450 in accordance with Procedure 6340 titled Bids and Contracts unless otherwise
- 451 promulgated by law.

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- 453 Criteria to determine what constitutes a responsive bid shall be established by the Office
- of Business Services or designated department.
- 455 Supplemental instructional software packages may be purchased without taking
- 456 estimates or advertising for bids.
- Sale and leaseback of data-processing equipment or another major item of equipment is
- 458 permissible if the purchaser agrees to lease the item back to the District for use by the
- District following the sale. The Board of Trustees shall first adopt a resolution finding that
- 460 the sale or leaseback is the most economical means for providing electronic data-
- 461 processing equipment or other major items of equipment to the District.

Professional Experts

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- 463 Contracts for the services of persons who qualify as professional experts may be let
- 464 without competitive bidding. Professional experts are persons specially qualified to
- provide services and advise in financial, economic, accounting, engineering, legal, or
- administrative matters. They must be specially trained, experienced, and competent to
- 467 perform the services required. Compensation for special services and advice from
- perform the services required. Compensation for special services and advice non-
- 468 professional experts may be paid from available funds in the amounts deemed proper for
- the services rendered.

470 Energy Conservation Contracts

- Contracts for services, product installations, equipment and/or fixtures may be let without
- competitive bidding. Government Code Sections define the processes to be followed.
- 473 Office of Primary Responsibility: Vice President, Business Services

Date Approved: March 26, 2007

Date Revised: April 11, 2011; January 24, 2020 Date Reviewed: March 20, 2019; January 24, 2020 (Replaces former Cerritos CCD Policies 5006.5 and 5006.6)